

109TH CONGRESS  
1ST SESSION

# S. CON. RES. 16

Conveying the sympathy of Congress to the families of the young women murdered in the State of Chihuahua, Mexico, and encouraging increased United States involvement in bringing an end to these crimes.

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## IN THE SENATE OF THE UNITED STATES

MARCH 9, 2005

Mr. BINGAMAN (for himself, Mr. CORNYN, Mr. CORZINE, Mr. DURBIN, Mr. ENSIGN, Mr. FEINGOLD, Mrs. FEINSTEIN, Ms. LANDRIEU, Mr. LEAHY, Mr. LEVIN, Ms. MIKULSKI, and Mrs. MURRAY) submitted the following concurrent resolution; which was referred to the Committee on Foreign Relations

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## CONCURRENT RESOLUTION

Conveying the sympathy of Congress to the families of the young women murdered in the State of Chihuahua, Mexico, and encouraging increased United States involvement in bringing an end to these crimes.

Whereas the Mexican cities of Ciudad Juárez and Chihuahua have been plagued with the abduction, sexual assault, and brutal murders of more than 370 young women since 1993;

Whereas there have been at least 30 murders of women in Ciudad Juárez and the city of Chihuahua since 2004;

Whereas at least 137 of the victims were sexually assaulted prior to their murders;

Whereas more than half of the victims are women and girls between the ages of 13 and 22, and many were abducted in broad daylight in well-populated areas;

Whereas these murders have brought pain to the families and friends of the victims on both sides of the border as they struggle to cope with the loss of their loved ones;

Whereas many of the victims have yet to be positively identified;

Whereas the perpetrators of most of these heinous acts remain unknown;

Whereas the Mexican Federal Government has taken steps to prevent these abductions and murders in Ciudad Juárez, including setting up a commission to coordinate Federal and State efforts, establishing a 40-point plan, appointing a special commissioner, and appointing a special prosecutor;

Whereas the Federal special prosecutor, in her ongoing review of the Ciudad Juárez murder investigations, found evidence that over 100 police, prosecutors, forensics experts, and other State of Chihuahua justice officials failed to properly investigate the crimes, and recommended that they be held accountable for their acts of negligence, abuse of authority, and omission;

Whereas in 2003 the El Paso Field Office of the Federal Bureau of Investigation and the El Paso Police Department began providing Mexican Federal, State, and municipal law enforcement authorities with training in investigation techniques and methods;

Whereas the United States Agency for International Development has begun providing assistance to the State of Chihuahua for judicial reform;

Whereas the government of the State of Chihuahua has jurisdiction over these crimes;

Whereas the Governor and Attorney General of the State of Chihuahua have expressed willingness to collaborate with the Mexican Federal Government and United States officials in addressing these crimes;

Whereas the Department of State has provided consular services on behalf of the American citizen and her husband who were tortured into confessing to one of the murders;

Whereas Mexico is a party to the following international treaties and declarations that relate to abductions and murders: the Charter of the Organization of American States, the American Convention on Human Rights, the Universal Declaration of Human Rights, the International Covenant on Civil and Political Rights, the International Covenant on Economic, Social and Cultural Rights, the Convention on the Elimination of all Forms of Discrimination Against Women, the United Nations Declaration on Violence Against Women, the Convention on the Rights of the Child, the Convention of Belem do Para, the Inter-American Convention to Prevent and Punish Torture, the Inter-American Convention on Forced Disappearance, and the United Nations Declaration on the Protection of All Persons From Enforced Disappearance; and

Whereas continuing impunity for these crimes is a threat to the rule of law in Mexico: Now, therefore, be it

1        *Resolved by the Senate (the House of Representatives*  
2    *concurring), That Congress—*

3                (1) condemns the ongoing abductions and murders of young women in Ciudad Juárez and the city

1 of Chihuahua in the State of Chihuahua, Mexico,  
2 since 1993;

3 (2) expresses its sincerest condolences and  
4 deepest sympathy to the families of the victims of  
5 these murders;

6 (3) recognizes the courageous struggle of the  
7 victims' families in seeking justice for the victims;

8 (4) urges the President and Secretary of State  
9 to incorporate the investigative and preventative ef-  
10 forts of the Mexican Government in the bilateral  
11 agenda between the Governments of Mexico and the  
12 United States and to continue to express concern  
13 over these abductions and murders to the Govern-  
14 ment of Mexico;

15 (5) urges the President and Secretary of State  
16 to continue to express support for the efforts of the  
17 victims' families to seek justice for the victims, to  
18 express concern relating to the continued harass-  
19 ment of these families and the human rights defend-  
20 ers with whom they work, and to express concern  
21 with respect to impediments in the ability of the  
22 families to receive prompt and accurate information  
23 in their cases;

24 (6) supports efforts to identify unknown victims  
25 through forensic analysis, including DNA testing,

1 conducted by independent, impartial experts who are  
2 sensitive to the special needs and concerns of the  
3 victims' families, as well as efforts to make these  
4 services available to any families who have doubts  
5 about the results of prior forensic testing;

6 (7) condemns the use of torture as a means of  
7 investigation into these crimes;

8 (8) encourages the Secretary of State to con-  
9 tinue to include in the annual Country Report on  
10 Human Rights of the Department of State all in-  
11 stances of improper investigatory methods, threats  
12 against human rights activists, and the use of tor-  
13 ture with respect to cases involving the murder and  
14 abduction of young women in the State of Chi-  
15 huahua;

16 (9) encourages the Secretary of State to urge  
17 the Government of Mexico and the State of Chi-  
18 huahua to review the cases of murdered women in  
19 which those accused or convicted of murder have  
20 credibly alleged they were tortured or forced by a  
21 state agent to confess to the crime;

22 (10) strongly recommends that the United  
23 States Ambassador to Mexico visit Ciudad Juárez  
24 and the city of Chihuahua for the purpose of meet-  
25 ing with the families of the victims, women's rights

1 organizations, and Mexican Federal and State offi-  
2 cials responsible for investigating these crimes and  
3 preventing future such crimes;

4 (11) encourages the Secretary of State to urge  
5 the Government of Mexico to ensure fair and proper  
6 judicial proceedings for the individuals who are ac-  
7 cused of these abductions and murders and to im-  
8 pose appropriate punishment for those individuals  
9 subsequently determined to be guilty of such crimes;

10 (12) encourages the Secretary of State to urge  
11 the State of Chihuahua to hold accountable those  
12 law enforcement officials whose failure to adequately  
13 investigate the murders, whether through negligence,  
14 omission, or abuse, has led to impunity for these  
15 crimes;

16 (13) recognizes the special prosecutor has  
17 begun to review cases and encourages the expansion  
18 of her mission to include the city of Chihuahua;

19 (14) strongly supports the work of the special  
20 commissioner to prevent violence against women in  
21 Ciudad Juárez and Chihuahua City;

22 (15) condemns all senseless acts of violence in  
23 all parts of the world and, in particular, violence  
24 against women; and

1 (16) expresses the solidarity of the people of the  
2 United States with the people of Mexico in the face  
3 of these tragic and senseless acts.