

103D CONGRESS  
1ST SESSION

**H. R. 2239**

**AN ACT**

To authorize appropriations for the Securities and Exchange Commission, and for other purposes.

**AN ACT**

To authorize appropriations for the Securities and Exchange  
Commission, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2   *tives of the United States of America in Congress assembled,*

3   **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Securities and Ex-  
5   change Commission Authorization Act of 1993”.

6   **SEC. 2. AUTHORIZATION OF APPROPRIATIONS.**

7       Section 35 of the Securities Exchange Act of 1934  
8   (15 U.S.C. 78kk) is amended to read as follows:

1           “AUTHORIZATION OF APPROPRIATIONS

2        “SEC. 35. There are authorized to be appropriated  
3 to carry out the functions, powers, and duties of the Com-  
4 mission—

5           “(1) \$281,900,000 for fiscal year 1994; and

6           “(2) \$317,700,000 for fiscal year 1995.

7 Funds appropriated for any fiscal year pursuant to this  
8 section are authorized to remain available during the suc-  
9 ceeding fiscal year.”.

10 **SEC. 3. SECURITIES AND EXCHANGE COMMISSION FEES.**

11        (a) FULL COST RECOVERY OF COMMISSION EX-  
12 PENSES.—The Securities Exchange Act of 1934 is further  
13 amended by inserting after section 31 the following new  
14 section:

15        “FULL COST RECOVERY OF COMMISSION EXPENSES

16        “SEC. 31A. (a) PURPOSE.—It is the purpose of this  
17 section—

18           “(1) to establish a system for the annual ad-  
19 justment of fees collected by the Commission so that  
20 the total amount appropriated to the Commission  
21 for any fiscal year will be offset by the amount col-  
22 lected during such fiscal year; and

23           “(2) in order to permit an orderly transition to  
24 this method of funding the Commission, to require  
25 that such fees continue to collect general revenues  
26 during each of the fiscal years 1994 through 1998

1       in amounts commensurate with the amount of such  
2       revenues produced by such fees prior to the enact-  
3       ment of this section.

4       “(b) ESTABLISHMENT OF ADJUSTED RATES.—

5           “(1) OBLIGATION TO ADJUST RATES TO RE-  
6       COVER COST.—For each of the fiscal years after fis-  
7       cal year 1993, the Commission, by rule or order,  
8       shall adjust the rate of each of the fees described in  
9       subsection (c) to secure (when combined with fees  
10      collected during the period from October 1 through  
11      December 31 under the rates then in effect) a total  
12      amount of collections of such fees during such fiscal  
13      year that can reasonably be expected to equal the  
14      sum of—

15           “(A) the applicable surplus amount for  
16       such fiscal year, if any; and

17           “(B) subject to subsection (e)(1), the  
18       amount appropriated for such fiscal year of this  
19       title (determined without regard to any reduc-  
20       tion of the net amount appropriated that is at-  
21       tributable to offsetting collections).

22           “(2) METHOD OF ADJUSTMENT.—Such rates  
23       shall be adjusted by making an equal proportionate  
24       change in each of such rates, except that the Com-  
25       mission may round such proportionate changes to

1        avoid requiring rates that are unduly mathematically  
2        complex.

3                "(3) EFFECTIVE DATE OF ADJUSTMENTS.—

4        Such adjusted rates shall apply—

5                "(A) with respect to any fee described in  
6                paragraph (1), (2), (3), or (5) of subsection (c),  
7                to any fee paid on or after January 1 of such  
8                fiscal year; and

9                "(B) with respect to any fee described in  
10                paragraph (4) of such subsection, to any fee  
11                based on a transaction occurring on or after  
12                January 1 of such fiscal year.

13        Any such adjusted rate shall continue to apply until  
14        the effective date of a subsequent adjusted rate.

15                "(c) FEES TO WHICH ADJUSTMENTS APPLY.—For  
16        purposes of this section, the fees described in this sub-  
17        section are—

18                "(1) the fees collected under section 6(b) of the  
19        Securities Act of 1933;

20                "(2) the fees collected under section 13(e) of  
21        this title;

22                "(3) the fees collected under section 14(g) of  
23        this title;

24                "(4) the fees collected under section 31 of this  
25        title; and

1               “(5) the fees collected under section 203A of  
2               the Investment Advisers Act of 1940.

3               “(d) APPLICABLE SURPLUS AMOUNT.—For purposes  
4               of subsection (b)(1)(A), the applicable surplus amount is  
5               equal to—

6               “(1) \$171,000,000 for fiscal year 1994;  
7               “(2) \$174,000,000 for fiscal year 1995;  
8               “(3) \$178,000,000 for fiscal year 1996;  
9               “(4) \$181,000,000 for fiscal year 1997;  
10               “(5) \$184,000,000 for fiscal year 1998; and  
11               “(6) zero each succeeding fiscal year.

12               “(e) DEPOSIT AND CREDIT OF OFFSETTING COLLEC-  
13               TIONS.—

14               “(1) OFFSETTING COLLECTIONS CONTINGENT  
15               ON APPROPRIATIONS.—The authority of the Com-  
16               mission to collect and deposit fees as offsetting col-  
17               lections pursuant to paragraph (2) is available only  
18               to the extent provided in advance in appropriations  
19               Acts.

20               “(2) OFFSETTING COLLECTIONS.—Of the mon-  
21               eys received during any fiscal year from fees de-  
22               scribed in subsection (c), there shall (subject to  
23               paragraph (1)) be deposited as an offsetting collec-  
24               tion in, and credited to, the account providing ap-  
25               propriations to carry out the functions described in

1 the sections referred to in such subsection, an  
2 amount equal to the amount appropriated to the  
3 Commission for such fiscal year (determined without  
4 regard to any reduction attributable to such offset-  
5 ting collections and excluding any amounts that are  
6 permitted to remain available after the close of the  
7 succeeding fiscal year).

8       “(3) GENERAL REVENUES.—The remainder of  
9 any moneys received during any fiscal year (after  
10 complying with paragraph (2)) shall be deposited in  
11 the Treasury of the United States as miscellaneous  
12 receipts.

13       “(f) JUDICIAL REVIEW; REPORTS TO CONGRESS.—  
14 The determinations and adjustments made by the Com-  
15 mission under this section shall not be subject to judicial  
16 review. The Commission shall, not less than 30 days be-  
17 fore the effective date of any adjustments required by this  
18 section, submit such adjustments to the Congress together  
19 with a report explaining the estimates and calculations on  
20 which such adjustments are based.

21       “(g) RECLASSIFICATION FOR BUDGET PURPOSES.—

22           “(1) EFFECT ON DISCRETIONARY SPENDING  
23           LIMITS.—For purposes of complying with section  
24           251 of the Balanced Budget and Emergency Deficit  
25           Control Act of 1985, the change mandated by sub-

1 section (e) of this section in the budgetary treatment  
2 of certain moneys received from fees shall be treated  
3 as a change in concepts and definitions within the  
4 meaning of section 251(b)(1)(A) of that Act. Ac-  
5 cordingly—

6                     “(A) at the earliest time allowed by section  
7 251(b)(1) of that Act, the Director of the Office  
8 of Management and Budget shall adjust the  
9 discretionary spending limits in accordance with  
10 section 251(b)(1) to reflect this change in con-  
11 cepts and definitions; and

12                     “(B) if a final sequestration report under  
13 section 254(g) of that Act is issued before the  
14 adjustment under subparagraph (A) occurs, the  
15 change in budgetary treatment mandated by  
16 subsection (e) of this section shall be dis-  
17 regarded for all purposes of that report.

18                     “(2) EFFECT ON PAY-AS-YOU-GO LIMITS.—The  
19 changes mandated by this section shall be treated as  
20 affecting receipts for purposes of section 252 of that  
21 Act only to the extent that the applicable surplus  
22 amount differs from the surplus amount in the base-  
23 line. For this purpose, the surplus amount in the  
24 baseline shall be determined by subtracting the base-  
25 line estimate of outlays of the Commission from the

1       baseline estimate of receipts generated by the fees  
2       described in subsection (c).".

3       (b) ADJUSTMENT OF FEES TO RECOVER COSTS.—

4           (1) CHANGES IN APPLICATION AND COLLEC-  
5       TION OF TRANSACTION FEES UNDER SECTION 31 OF  
6       THE SECURITIES EXCHANGE ACT OF 1934.—Section  
7       31 of the Securities Exchange Act of 1934 (15  
8       U.S.C. 78ee) is amended to read as follows:

9                   “TRANSACTION FEES

10       “SEC. 31. (a) COST RECOVERY.—The Commission  
11       shall, in accordance with this section and subject to section  
12       31A(e), collect transaction fees to recover the costs of su-  
13       pervision and regulation of, and enforcement with respect  
14       to, securities markets and securities professionals. Such  
15       costs shall include a proportional share of related Commis-  
16       sion expenses in the following areas: enforcement activi-  
17       ties, policy and rulemaking activities, administration, legal  
18       services, investor information services, and international  
19       regulatory activities.

20       “(b) EXCHANGE-TRADED SECURITIES.—Every na-  
21       tional securities exchange shall pay to the Commission a  
22       fee in an amount equal to 1/300th of 1 percent of the  
23       aggregate dollar amount of sales of securities (other than  
24       bonds, debentures, and other evidences of indebtedness)  
25       transacted on such national securities exchange.

1       “(c) OFF-EXCHANGE-TRADED SECURITIES.—For  
2 transactions occurring on or after January 1, 1994, every  
3 national securities association shall pay to the Commission  
4 a fee in an amount equal to 1/300th of 1 percent of the  
5 aggregate dollar amount of sales transacted by or through  
6 any member of such association otherwise than on a na-  
7 tional securities exchange of—

8           “(1) securities registered on such an exchange  
9 (other than bonds, debentures, and other evidences  
10 of indebtedness); and

11           “(2) securities (other than bonds, debentures,  
12 and other evidences of indebtedness) subject to  
13 prompt last sale reporting pursuant to the rules of  
14 a registered national securities association.

15       “(d) DATES FOR PAYMENT OF FEES.—For trans-  
16 actions occurring on or after January 1, 1994, the fees  
17 required by subsections (b) and (c) shall be paid semi-  
18 annually. Fees shall be paid on September 15 for trans-  
19 actions occurring during the period from the preceding  
20 January 1 through June 30, and shall be paid on March  
21 15 for transactions occurring during the period from the  
22 preceding July 1 through December 31.

23       “(e) EXEMPTIONS.—The Commission, by rule, may  
24 exempt any sale of securities or any class of sales of secu-  
25 rities from any fee imposed by this section, if the Commis-

1 sion finds that such exemption is consistent with the pub-  
2 lic interest, the equal regulation of markets and brokers  
3 and dealers, and the development of a national market  
4 system.

5       “(f) RATES SUBJECT TO ADJUSTMENT AND CONTIN-  
6 GENT ON APPROPRIATIONS.—The fees required by this  
7 section are subject to adjustment by the Commission pur-  
8 suant to section 31A of this title. The authority to collect  
9 such fees and the total amount of such fees are subject  
10 to subsection (e) of such section.”.

11       (2) REGISTRATION FEES.—Section 6(b) of the  
12 Securities Act of 1933 (15 U.S.C. 77f(b)) is amend-  
13 ed to read as follows:

14       “(b)(1) The Commission shall, in accordance with  
15 this subsection and subject to section 31A(e) of the Secu-  
16 rities Exchange Act of 1934, collect registration fees to  
17 recover the costs of services of the securities registration  
18 process. Such costs shall include a proportional share of  
19 related Commission expenses in the following areas: en-  
20 forcement activities, policy and rulemaking activities, ad-  
21 ministration, legal services, investor information services,  
22 and international regulatory activities.

23       “(2) At the time of filing a registration statement,  
24 the applicant shall pay to the Commission a fee of  $\frac{1}{32}$   
25 of 1 percent of the maximum aggregate price at which

1 such securities are proposed to be offered, but in no case  
2 shall such fee be less than \$100.

3       “(3) The fees required by this subsection are subject  
4 to adjustment by the Commission pursuant to section 31A  
5 of the Securities Exchange Act of 1934. The authority to  
6 collect such fees and the total amount of such fees are  
7 subject to subsection (e) of such section.”.

11 (A) by inserting after “(3)” the following:  
12 “The Commission shall, in accordance with this  
13 paragraph and subject to section 31A(e), collect  
14 fees to recover the costs of supervision and reg-  
15 ulation of, and enforcement with respect to, dis-  
16 closure relating to transactions subject to this  
17 subsection. Such costs shall include a propor-  
18 tional share of related Commission expenses in  
19 the following areas: enforcement activities, pol-  
20 icy and rulemaking activities, administration,  
21 legal services, investor information services, and  
22 international regulatory activities.”;

23 (B) by striking “ $\frac{1}{50}$  of 1 per centum” and  
24 inserting “ $\frac{1}{32}$  of 1 percent”; and

1 (C) by adding at the end thereof the fol-  
2 lowing: "The fees required by this paragraph  
3 are subject to adjustment by the Commission  
4 pursuant to section 31A of the Securities Ex-  
5 change Act of 1934. The authority to collect  
6 such fees and the total amount of such fees are  
7 subject to subsection (e) of such section.".

11 (A) by striking “ $\frac{1}{50}$  of 1 per centum” each  
12 place it appears in paragraphs (1)(A)(i),  
13 (1)(A)(ii), and (3) and inserting “ $\frac{1}{32}$  of 1 per-  
14 cent”;

15 (B) by redesignating paragraphs (1)  
16 through (4) as paragraphs (2) through (5);

17 (C) by striking such subsection designation  
18 and by inserting before such redesignated para-  
19 graph (2) the following:

20       “(g)(1) The Commission shall, in accordance with  
21 this paragraph and subject to section 31A(e), collect proxy  
22 filing fees to recover the costs of supervision and regula-  
23 tion of the proxy filing and disclosure process. Such costs  
24 shall include a proportional share of related Commission  
25 expenses in the following areas: enforcement activities,

1 policy and rulemaking activities, administration, legal  
2 services, investor information services, and international  
3 regulatory activities.”; and

4 (D) by adding at the end thereof the fol-  
5 lowing new paragraph:

6 “(6) The fees required by this subsection are subject  
7 to adjustment by the Commission pursuant to section 31A  
8 of this title. The authority to collect such fees and the  
9 total amount of such fees are subject to subsection (e) of  
10 such section.”.

11 (c) EFFECTIVE DATES.—Except as otherwise pro-  
12 vided therein, the amendments made by this section are  
13 effective for fiscal years after fiscal year 1993.

14 **SEC. 4. FEE STRUCTURE STUDY.**

15 (a) STUDY REQUIRED.—The Securities and Ex-  
16 change Commission shall conduct a study of the structure  
17 and procedures for the collection of fees by the Commis-  
18 sion pursuant to the amendments made by this Act. Such  
19 study shall include (but not be limited to) an examination  
20 of—

21 (1) the expanding statutory mandate and regu-  
22 latory responsibilities of the Commission,  
23 (2) the adequacy of current fees to meet Com-  
24 mission resource needs,

3 (4) the extent to which beneficiaries of Commis-  
4 sion regulatory activities equitably share fee bur-  
5 dens, and

6 (5) the impact of specific fees on the inter-  
7 national competitiveness of United States markets.

8 (b) REPORT REQUIRED.—Not later than March 31,  
9 1995, the Commission shall submit to the Congress a final  
10 report containing a detailed statement of findings made  
11 and conclusions drawn from the study conducted under  
12 this section, including such recommendations for adminis-  
13 trative and legislative action as the Commission deter-  
14 mines to be appropriate.

Passed the House of Representatives July 20, 1993.

Attest:

*Clerk.*