

103D CONGRESS  
1ST SESSION

# H. R. 1075

To allow an item veto in appropriation Acts for fiscal years 1994, 1995, 1996, 1997, and 1998 by the President to reduce spending to levels necessary to achieve a balanced budget by fiscal year 1998, and to establish select committees on congressional budget and appropriation process reform in the House of Representatives and in the Senate.

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## IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 23, 1993

Mr. WALKER introduced the following bill; which was referred jointly to the Committees on Government Operations and Rules

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## A BILL

To allow an item veto in appropriation Acts for fiscal years 1994, 1995, 1996, 1997, and 1998 by the President to reduce spending to levels necessary to achieve a balanced budget by fiscal year 1998, and to establish select committees on congressional budget and appropriation process reform in the House of Representatives and in the Senate.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

1           **TITLE I—ITEM VETO TO ACHIEVE**  
2   **BALANCED BUDGET BY FISCAL YEAR 1998**  
3   **SEC. 101. PRESIDENT'S BUDGET SUBMISSION MUST BE IN**  
4           **BALANCE BY FISCAL YEAR 1998.**

5           The budgets submitted by the President under sec-  
6   tion 1105(a) of title 31, United States Code, for fiscal  
7   years 1995, 1996, and 1997 shall be consistent with the  
8   achievement of a balanced budget by fiscal year 1998, and  
9   the budget so submitted for fiscal year 1998 shall be in  
10   balance.

11   **SEC. 102. ITEM VETO.**

12          Subject to section 103, the President may disapprove  
13   any item of appropriation in any Act or joint resolution  
14   making or continuing appropriations for fiscal year 1994,  
15   1995, 1996, 1997, or 1998.

16   **SEC. 103. LIMITATION.**

17          (a) IN GENERAL.—The amount of budget authority  
18   which the President may disapprove under section 102  
19   with respect to any Act or joint resolution may not exceed  
20   an amount equal to the amount by which the total budget  
21   authority for that fiscal year in that Act or joint resolution  
22   exceeds the amount of budget authority for that fiscal year  
23   which the Director of the Office of Management and  
24   Budget estimates to be the amount of budget authority  
25   submitted by the President under section 1105(a) of title

1 31, United States Code, in accounts covered by that Act  
2 or joint resolution.

3 (b) ESTIMATING RULES.—The estimates referred to  
4 in subsection (a) shall be made as prescribed in section  
5 251(a)(7) of the Balanced Budget and Emergency Deficit  
6 Control Act of 1985. The Director of the Office of Man-  
7 agement and Budget shall transmit a report to the Presi-  
8 dent and to each House of Congress containing any such  
9 estimate within 5 calendar days after the enactment of  
10 any Act or joint resolution referred to in section 102.

11 **SEC. 104. PROCEDURE.**

12 The President shall return with objections any item  
13 of appropriation disapproved to the House in which the  
14 Act or joint resolution containing such item originated.  
15 The Congress may, in the manner prescribed under sec-  
16 tion 7 of Article I for Acts disapproved by the President,  
17 reconsider any item so disapproved.

18 **TITLE II—CHANGING BUDGETING AND AP-  
19 PROPRIATING BY ELIMINATING THE  
20 COMMITTEES ON APPROPRIATIONS**

21 **Subtitle A—Changes in the House  
22 of Representatives**

23 **SEC. 201. ESTABLISHMENT; FUNCTIONS.**

24 There is created in the House of Representatives a  
25 select committee which is authorized and directed to re-

1 port to the House of Representatives in January 1994 a  
2 resolution amending the Rules of the House of Represent-  
3 atives with respect to the budget and appropriations proc-  
4 ess, which includes the following changes:

5 (1) Elimination of the Committee on Appropria-  
6 tions.

7 (2) Modification of the membership and juris-  
8 diction of the Committee on the Budget to—

9 (A) make that committee an exclusive com-  
10 mittee;

11 (B) provide that committee with exclusive  
12 jurisdiction to report (anytime after September  
13 15 of the calendar year in which the fiscal year  
14 commences) joint resolutions making continuing  
15 appropriations at current levels; and

16 (C) provide that committee with exclusive  
17 jurisdiction to make binding allocations of  
18 budget authority, spending authority, entitle-  
19 ment authority, and credit authority by major  
20 functional category and revenues to other  
21 standing committees, consistent with the re-  
22 quirements of the Balanced Budget and Emer-  
23 gency Deficit Control Act of 1985.

24 (3) Modification of the jurisdiction of each  
25 standing committee to provide it with the authority

1 to make appropriations with respect to its subject  
2 matter jurisdiction.

3 **SEC. 202. MEMBERSHIP.**

4 The select committee is to be composed of 10 Mem-  
5 bers of the House of Representatives to be appointed by  
6 the Speaker; 5 from the majority party and 5 from the  
7 minority party, one of whom he shall designate as chair-  
8 man. Any vacancy occurring in the membership of the  
9 committee shall be filled in the manner in which the origi-  
10 nal appointment was made. For purposes of this section,  
11 the term “Members” shall mean any Representative in,  
12 or Delegate or Resident Commissioner to, the House of  
13 Representatives.

14 **SEC. 203. AUTHORITY AND PROCEDURES.**

15 (a) AUTHORITY.—To carry out this subtitle, the se-  
16 lect committee is authorized to hold hearings and to sit  
17 and act, whether the House is in session, has recessed,  
18 or has adjourned.

19 (b) RULES OF PROCEDURE.—(1) The provisions of  
20 clauses 1, 2, and 3 of rule XI of the Rules of the House  
21 of Representatives, except the provisions of clause 2(m)  
22 relating to the subpoena power, shall apply to the select  
23 committee.

24 (2) Nothing contained in subsection (a) shall be con-  
25 strued to limit the applicability of clause 2(i) of rule XI

1 of the Rules of the House of Representatives to the select  
2 committee.

3 **SEC. 204. ADMINISTRATIVE PROVISIONS.**

4 (a) EXPENSES.—Subject to the adoption of expense  
5 resolutions as required by clause 5 of rule XI of the Rules  
6 of the House of Representatives, the select committee may  
7 incur expenses in connection with its duties under this  
8 subtitle.

9 (b) STAFF.—To carry out its functions under this  
10 subtitle, the select committee is authorized—

11 (1) to appoint, either on a permanent basis or  
12 as experts or consultants, such staff as the select  
13 committee considers necessary;

14 (2) to prescribe the duties and responsibilities  
15 of such staff;

16 (3) to fix the compensation of such staff at a  
17 single per annum gross rate which does not exceed  
18 the highest rate of basic pay, as in effect from time  
19 to time, of level V of the Executive Schedule in sec-  
20 tion 5316 of title 5, United States Code; and

21 (4) to terminate the employment of any such  
22 staff as the select committee considers appropriate.

23 (c) EXPIRATION.—The select committee and all au-  
24 thority granted in this subtitle shall expire 30 days after  
25 reporting to the House.

1 **SEC. 205. RECORDS.**

2 The records, files, and materials of the select committee shall be transferred to the Clerk of the House.

4 **Subtitle B—Changes in the Senate**5 **SEC. 211. ESTABLISHMENT; FUNCTIONS.**

6 There is created in the Senate a select committee which is authorized and directed to report to the Senate in January 1994 a resolution amending the Standing Rules of the Senate with respect to the budget and appropriations process, which includes the following changes:

11 (1) Elimination of the Committee on Appropriations.

13 (2) Modification of the membership and jurisdiction of the Committee on the Budget to—

15 (A) make that committee an exclusive committee;

17 (B) provide that committee with exclusive jurisdiction to report (anytime after September 15 of the calendar year in which the fiscal year commences) joint resolutions making continuing appropriations at current levels; and

22 (C) provide that committee with exclusive jurisdiction to make binding allocations of budget authority, spending authority, entitlement authority, and credit authority by major functional category and revenues to other

1 standing committees, consistent with the re-  
2 quirements of the Balanced Budget and Emer-  
3 gency Deficit Control Act of 1985.

4 (3) Modification of the jurisdiction of each  
5 standing committee to provide it with the authority  
6 to make appropriations with respect to its subject  
7 matter jurisdiction.

8 **SEC. 212. MEMBERSHIP.**

9 The select committee is to be composed of 6 Members  
10 of the Senate to be appointed by the President of the Sen-  
11 ate; 3 from the majority party and 3 from the minority  
12 party, one of whom he shall designate as chairman. Any  
13 vacancy occurring in the membership of the committee  
14 shall be filled in the manner in which the original appoint-  
15 ment was made.

16 **SEC. 213. AUTHORITY.**

17 To carry out this subtitle, the select committee is au-  
18 thorized to hold hearings and to sit and act, whether the  
19 Senate is in session, has recessed, or has adjourned.

20 **SEC. 214. ADMINISTRATIVE PROVISIONS.**

21 (a) EXPENSES.—Subject to the adoption of an au-  
22 thorization resolution as required by paragraph 9 of rule  
23 XXVI of the Standing Rules of the Senate, the select com-  
24 mittee may incur expenses in connection with its duties  
25 under this subtitle.

1       (b) STAFF.—To carry out its functions under this  
2 subtitle, the select committee is authorized—

3           (1) to appoint, either on a permanent basis or  
4 as experts or consultants, such staff as the select  
5 committee considers necessary;

6           (2) to prescribe the duties and responsibilities  
7 of such staff;

8           (3) to fix the compensation of such staff at a  
9 single per annum gross rate which does not exceed  
10 the highest rate of basic pay, as in effect from time  
11 to time, of level V of the Executive Schedule in sec-  
12 tion 5316 of title 5, United States Code; and

13           (4) to terminate the employment of any such  
14 staff as the select committee considers appropriate.

15       (c) EXPIRATION.—The select committee and all au-  
16 thority granted in this subtitle shall expire 30 days after  
17 reporting to the Senate.

18 **SEC. 215. RECORDS.**

19       The records, files, and materials of the select commit-  
20 tee shall be transferred to the Secretary of the Senate.

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